

warming goal firmly out of reach. But there are ways to buy time for global diplomacy, and energy efficiency is at the top of the list.

The *World Energy Outlook 2012* report from the International Energy Agency (IEA) suggests that the global infrastructure could lock in enough carbon emissions by 2017 to exceed the 2 °C goal, unless facilities such as power plants, factories and buildings are expensively retrofitted or prematurely retired. But the IEA found that improving energy efficiency could give the world another five years to change course and begin the transition to renewables and other low-carbon energies.

Globally, energy use is projected to increase by more than one-third by 2035, despite promises by Japan, Europe, China and the United States to curb demand. In an 'efficient world' scenario, with more countries embracing bigger efficiency goals, the projected energy demand could be cut by half. For perspective, the IEA estimates that the modest efficiency increases achieved between 1980 and 2010 reduced global energy demand by 35% — roughly equivalent to the energy currently consumed by China and the United States combined.

The IEA suggests that more-aggressive efficiency measures, such as a broad shift toward efficient appliances, vehicles, homes and factories, would cost an extra US\$11.8 trillion between now and 2035. But the pay-off would be substantial: direct fuel expenditures would fall by \$17.5 trillion, and investments in energy infrastructure by nearly \$5.9 trillion. Those savings would be reinvested elsewhere, helping to increase global economic output by some \$18 trillion. Unfortunately, the potential gains are dispersed throughout a complex marketplace that tends to reward short-term thinking.

Governments must pursue solutions at all levels, and not wait until the next global treaty. Reducing subsidies on fossil fuels would cut energy consumption, for instance, as would increasing consumption taxes. High energy taxes help to explain why Japan and Europe are leaders in energy efficiency, just as increasing oil prices on the global market have encouraged Americans to reduce their oil consumption.

But playing with the price won't work if the signals aren't reaching the right people. Buildings are responsible for roughly one-third of global greenhouse-gas emissions, but builders have no incentive to invest in energy-efficient technologies if tenants and owners will foot the energy bill. To change that, governments can strengthen building codes for new construction and create financial incentives that reduce the up-front costs of retrofitting. They can also require energy audits when properties are sold; this encourages buyers and sellers alike to consider long-term operating costs.

In Doha and beyond, negotiators must look for opportunities for the world to embrace new and more ambitious climate goals. At the same time, governments must do everything they can to follow through with their own climate commitments, reduce carbon footprints at home and lay the groundwork for future steps. Stabilizing the climate will require monumental efforts on all fronts, and governments should recognize that money spent now on curbing greenhouse-gas emissions is a long-term investment that will pay off down the road. Nowhere is this clearer than in the arena of energy efficiency. ■

**“Improving energy efficiency could give the world another five years to change course.”**

## A bleak Horizon

*Researchers should lobby against heavy cuts to pan-European research funds.*

**A**fter much posturing and politicking, European leaders walked away from talks last week without a deal on the European budget for the rest of the decade. The breakdown casts into limbo a European Commission proposal to apportion around €80 billion (US\$104 billion) to research over the period 2014–20 — a €29.5 billion rise on Europe's current seventh Framework programme. And it augurs trouble for research when the impasse is finally broken.

With 27 nations each pushing for their own priorities, finding an agreement on spending plans is inevitably complex, and the tight economic climate aggravated the differences even more than usual.

The key divisive factor is the demand from wealthy nations, including the United Kingdom, Germany and the Netherlands, for substantial cuts to the total €1.025-trillion European Union (EU) budget — a rise of around €50 billion on spending between 2007 and 2013 — proposed by the European Commission. Early in the talks, European Council president Herman Van Rompuy, who is chairing the negotiations, proposed a cut of €80 billion. Media reports say that rich nations are looking for further cuts, of between €30 billion and €75 billion. Speaking to reporters after the talks broke down on Friday afternoon, Van Rompuy said that member states had found a “sufficient degree of potential convergence” to make an agreement on the budget possible early next year.

This should leave enough time for the European Parliament, member states and the commission to thrash out the final details of the research programme, known as Horizon 2020, just in time for research projects to start in 2014, as planned. But that is one of the few bright spots in the outlook for research.

Of the cuts suggested by Van Rompuy, the Horizon 2020 research programme comes out among the worst, with a proposed 12%

reduction in funding, according to calculations by the Initiative for Science in Europe (ISE), an independent advocacy coalition of learned societies and scientific organizations in Heidelberg, Germany. The Galileo satellite network, set to rival the US Global Positioning system, faces a 10% cut, and the budget for ITER, the world's largest nuclear-fusion experiment, is also under threat. Van Rompuy says member states agree that the final budget should encourage economic growth, by focusing spending on research and innovation, as well as on jobs. But EU politics force other priorities. The sharp cuts for research in the Van Rompuy plans allow for more moderate reductions of 3.7% in the budget for agriculture to appease France, and of 5.6% to 'cohesion funds' meant for poorer EU regions, to bring Poland on board with the negotiations.

If the proposed 12% cut to research funding sticks in the final deal, all aspects of the Horizon 2020 programme are likely to suffer equally. Unforgivably, this would include the programme's 'Excellent Science' initiatives, such as the European Research Council (ERC), which funds investigator-led frontier research, as well as research infrastructures, such as CERN — the world's largest particle-physics laboratory, near Geneva in Switzerland, and the institution responsible for the recent discovery of the Higgs boson. The valuable Marie Curie fellowships through which young researchers gain support for career development and experience working in labs abroad would also be threatened.

Helga Nowotny, president of the ERC, sees a bleak future for the council under the Van Rompuy proposals. She fears that the suggested cuts could result in funding for grants in 2014 dropping below levels available in 2009–10. Reductions of this magnitude will decimate success rates, particularly for young researchers, for whom other funding sources are scarce, she says. This would seriously damage the reputation painstakingly built by the ERC since it was founded just five years ago.

European researchers should do everything in their power to articulate the case for Europe's developing excellence, on which its future supply of scientific and technical manpower will depend. They should lobby their national leaders and support the efforts of the ISE. They can start by signing the petition, which had, as *Nature* went to press, collected almost 149,000 signatures, at: [go.nature.com/s2nm1w](http://go.nature.com/s2nm1w). ■

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