US budget: NSF wins, space science loses

■ Aerospace plane, big boosters cut to save Station

■ NSF, led by education, gets 11 per cent increase

Washington

RESEARCH lobbyists dread autumn in Washington. Almost anything can happen to the US science budget in the last weeks of September, when legislators rush to finish negotiations in time for the 1 October deadline. A year ago, the National Science Foundation (NSF) lost more than \$100 million when a plan to transfer the money from the Defense Department was vetoed with just hours to go.

Last week, in a House-Senate conference agreement, it was the National Aeronautics and Space Administration (NASA) that took the last-minute cuts, as Congress slashed plans for a new generation of large booster rockets and essentially abandoned the National Aerospace Plane (NASP) programme to save the Space Station.

While NASA science programmes were hit hard, basic research at NSF came out quite well. NSF received the largest total increase of any agency — 11.2 per cent. As expected, its popular science education programme won the largest increase — a 44 per cent rise to \$465 million in 1992. Research also did well, with an increase of 10.9 per cent to \$1,879 million. Surprisingly, funding for the Laser Interferometry Gravitational-wave Observatory was not deleted, so NSF will consider it a “live project” for startup in 1992, says NSF analyst Joel Whitter.

Another \$105 million of NSF funding still hangs in the balance. Earlier this month, the White House Office of Management and Budget (OMB) vetoed a plan to shift \$375 million from the Defense Department to NASA to cover military use of some NASA communications satellites. But it left open the question of who should pay for Navy support duties at the NSF Antarctic bases. NSF is assuming that the Navy will cover the \$105-million expense, but until the agency gets a firm word from OMB, last year's surprise veto of the same transfer remains a disquieting possibility.

The big question mark in both the NSF and NASA budgets has been the Space Station. After doing combat all year over whether to continue the \$37,000-million project in the face of technical problems that have cut its capabilities in half, Congress finally decided not only to do it, but to do it once and for all. The House-Senate conference granted the Station \$2,029 million — the entire presidential request. “It's finally out of the woods,” says John Logsdon, a professor of space and science policy at George Washington University in Washington, DC.

Congress's largesse on the Station came at a cost, however. Space science projects across the board will be cut, delayed or cancelled outright. The Advanced X-Ray Astrophysics Facility (AXAF) lost \$60 million and will be delayed a year. The twin space probes CRAFT-Cassini — one to intercept a comet, the other to visit

1992 congressional appropriations

(millions of dollars)

	1991	1992	
Selected programmes		<u>request</u>	<u>conference</u>
National Science Foundation			
Research	1,694	1,964	1,879
Education	322	390	465
Instruments & facilities	20	50	33
Antarctic	175	193	88*
NASA			
Research	6,023	7,198	6,414
& development			
Space flight	5,124	5,608	5,158
Space Station	1,900	2,029	2,029
NASP	95	72	5
NLS	24	175	33
AXAF	101	211	151
Life sciences	137	184	149
CRAF-CASSINI	143	338	211
EOS	187	336	296
Earth probes	52	48	68

*Pending the transfer of an additional \$105 for the Antarctic programme from the Department of Defense, whose budget is not expected to be finished until November.

Saturn — were both retained, although the programme as a whole was cut by \$117 million, which will delay Cassini by at least a year. LifeSat, a proposed reusable radiation-biology satellite, was terminated.

Among the programmes to escape the knife were the Earth Probes series of small remote-sensing satellites and the data-handling portion of the Earth Observing System (EOS). Congress earmarked \$15 million to start on a Climsat probe and \$5 million of additional instrumentation for the Tropical Rainfall Measuring Mission. It also added \$25 million of start-up funds

US RESEARCH POLICY

New direction for fusion

Washington

US FUSION scientists will have to rethink their programmes and goals and quickly come up with a new plan of action, now that funding has dried up for the Burning Plasma Experiment, planned as the next major step in fusion research (*Nature* 353, 287, 26 September 1991). The Fusion Energy Advisory Committee met for two days last week and came up with a set of

for the Consortium for an International Earth Sciences Information Network.

The big loser at NASA was the National Aerospace Plane (NASP), the planned hypersonic air/spacecraft that would be propelled from runway to orbit by hybrid jet-rocket engines. Congressional concern over the untested engine technology combined with budget pressures led legislators to conclude that research progress so far did not justify continuing with the programme. The House-Senate conference cut the programme to a burial-fee \$5 million. “They're basically saying ‘last guy out, turn off the lights,’” says John Pike, space analyst for the Federation of American Scientists.

Nevertheless, there may still be a glimmer of hope for the NASP. The programme is a collaboration between NASA and the Air Force, whose budget is still at least a month from completion. The National Space Council, led by Vice President Dan Quayle, has championed the project, and pressure from it could conceivably convince Congress to find enough money to save it in the defence budget.

Quayle has competition for his attentions, however. Earlier this year, his Space Council released a document outlining a National Launch System (NLS), which would combine the second-generation Shuttle C launcher with portions of the Strategic Defense Initiative (‘Star Wars’) Advanced Launch System programme. At an estimated cost of \$10,000 million by the end of the decade, the NLS was intended to provide a new family of heavy launch boosters that could carry payloads from 25 tons (the limit of current US launchers) all the way up to 300 tons. But short of the President's Mission to Mars initiative (which was again removed from the budget this year), no currently planned projects would require such a large booster. Although the President's January budget request had \$175 million for NLS, Congress last week left in only \$20 million to continue some engine development work.

Unlike the NASP, the NLS cuts are considered a temporary measure. With an ageing and inefficient fleet of shuttles, “there's a broad consensus that we need a new launch system,” Logsdon says. “The NLS will back.” **Christopher Anderson**

recommendations to the Department of Energy (DOE) on where to go from here.

The DOE, facing a projected decline in available research funds over the next five years, had asked the committee how it would deal with two possible scenarios: zero real growth in the coming five years, and five per cent annual growth. Committee chairman Robert Conn of the University of California, Los Angeles, said that

the first possibility would leave the United States with an "unhealthy" fusion research programme, but that the second is workable if the money is carefully spent.

The first thing the committee did, however, was to try to devise some way to save the burning plasma experiment, which is planned to succeed the Tokamak Fusion Test Reactor at Princeton University after work there is finished in two years. They concluded that the project would demand annual funding increases of 10 to 15 per cent and that stretching out its schedule would be impractical.

The major problem facing the US fusion community, Conn said, is that the removal of the burning plasma experiment leaves a gap between the finish of the tokamak experiment at Princeton and the beginning of the International Thermonuclear Experimental Reactor (ITER), during which time US scientists would not have enough to do to keep the research effort strong.

To fill the gap, the fusion advisory committee recommends that the DOE fund another major research effort, smaller in scope than the burning plasma experiment and inexpensive enough to fit into the confines of a fusion programme growing at five per cent a year. Ideally, such a programme would come on line three to five years before ITER and would offer operational experience for running ITER and also provide data that the later experiment is not designed to obtain.

Work on a proposal for the new project should be funded with part of the \$27 million already allocated in fiscal year 1992 for the burning plasma experiment, the committee recommends. After working with the US fusion community, the advisory committee should be able to offer one or more specific proposals by next August, in time to decide on funding for fiscal 1994, Conn said.

The loss of the burning plasma experiment will give ITER the major role in the US fusion programme and will also force a rethinking of how US researchers want to use ITER. Until now, US fusion scientists had generally expected the burning plasma experiment to provide much of the physical data necessary to plan a fusion reactor; in this case, ITER would be used more for testing technology than for doing basic science. Many European scientists, on the other hand, had hoped that ITER would concentrate more on physical experimentation. The Europeans, it now seems, will win this argument by default, as US researchers will have no place other than ITER to get their data.

The fusion advisory committee also recommended using some of the \$27 million to increase support for existing fusion programmes, many of which have not been operating at full capacity because of insufficient operating funds.

Robert Pool

Soviet space gloom

IN the next few weeks Soviet authorities are expected to cancel the Buran space shuttle project, which has seen only one launch, in 1988. Buran, which bears a striking resemblance to its US counterpart, is expected to be just one victim of wide-ranging cuts across the whole of the Soviet space programme, made necessary by the dire state of the country's economy. The centralized Soviet space programme is also threatened by the wish of individual republics — notably the Russian Federation and Kazakhstan, home to the main Soviet launch sites — to manage their own space programmes.

P.A.

Marine cats' eyes

THE Moray Firth in Scotland last week played host to field trials of a simple device designed to reduce the number of dolphins and porpoises killed in drift fishing nets — estimated by environmentalist groups to total 1.5 million a year. Researchers from Cambridge, Loughborough and Aberdeen universities hope that attaching sonar-reflective floats to fishing nets will increase their 'visibility' to feeding dolphins, and so prevent many from becoming entangled.

Margaret Klinowska, a Cambridge biologist, likens the reflective floats to the familiar 'cats' eyes' used to highlight road markings in the dark. The key to the success of the project, she says, is to make nets register on dolphins' sonar from a distance of 70-90 metres — the distance over which dolphins scan when searching for their fish prey. Conventional nets are detected by dolphins only once they are within 10 metres. Klinowska says that dolphins last week did seem to avoid a series of ropes spaced 2 metres apart each carrying reflective floats at 1-metre intervals, but it will take several weeks to analyse recordings of the dolphins' sonar pulses to discover whether the floats were detected.

P.A.

Japanese firms opt out

US PRESSURE on Japan to open up its satellite market to foreign (and in particular US) satellite manufacturers appears to have paid off. Last month, the huge domestic telecommunications company Nippon Telegraph and Telephone (NTT) announced that only US manufacturers submitted bids to supply a next-generation communication satellite to be launched for NTT in 1995.

Last year, during the US-Japan trade talks, Japan agreed under US pressure to open up its satellite market to foreign competition. Originally, the Japanese government had planned to build the NTT satellite as a national project led by the National Space Development Agency (NASDA), but this plan was dropped in the

face of US criticism. Japanese satellite manufacturers say they did not submit bids because they do not have adequate facilities for testing the satellite and they could not use NASDA facilities for fear of US complaints that their manufacture of satellites is subsidized by the Japanese government.

David Swinbanks

Animal supplier charged

IF the US Department of Agriculture (USDA) gets its way, the nation's largest supplier of animals for school dissection may soon feel the knife itself. In a complaint filed last week, USDA charged Carolina Biological Supply Company with embalming cats while they were still alive, improperly killing other animals and six other "wilful" violations of the Animal Welfare Act. USDA wants to fine the company and strip it of its licence. The charges stem from a 1990 investigation by undercover members of the animal-rights group People for the Ethical Treatment of Animals (PETA) who videotaped procedures at the company over seven days. In a statement released last week, Carolina Biological said that the cats were actually dead when they were embalmed, and were simply showing "involuntary, postmortem muscular movement". USDA has so far offered no evidence to the contrary, the company said, adding that it has taken steps to deal with USDA's other concerns.

C.A.

Leukaemia favours rich

CHILDREN from families of higher socioeconomic status are more likely to develop leukaemia than children from poorer families, according to a survey of almost 10,000 leukaemic children published last week by the UK Office of Population Censuses and Surveys. A University of Oxford team looked at cases over the whole of Britain diagnosed between 1966 and 1983, and correlated these with socioeconomic status at the level of county districts. Study leader Gerald Draper says the result confirms previous findings with smaller data sets, but the reasons for the link are still unclear. Draper speculates that the age at which children become exposed to viruses thought to trigger abnormal cell proliferation — likely to be later in children raised in more affluent families — may be an important factor.

Leukaemia epidemiology has been a controversial subject in Britain ever since clusters of childhood cases were identified around nuclear installations at Sellafield in Cumbria, Dounreay in Scotland, and Aldermaston and Burghfield in southern England. In the light of his results, Draper believes that the leukaemia cluster around the Aldermaston and Burghfield nuclear weapons research laboratories could be explained in part by the relative affluence of the surrounding area.

P.A.