from the Soviet Union, called a "walk attack", can be predicted: the most southerly rows of missiles would have to be attacked first and succeeding warheads would have to be aimed at suitable intervals at rows of missile silos sited further north. On this argument, a pattern of attack moving from north to south would be ineffective because later warheads would have to survive the atmospheric disturbance caused by the first nuclear explosion.

It is not clear what the consequences will be for Dr Townes now that his strong expression of personal doubt about the government plan has leaked into the press. Scientific advisers have run into trouble on such grounds on many previous occasions. But Dr Townes is much respected within the present Administration and his opinion may even help the President to reach a wiser decision by the beginning of next month.

Deborah Shapley

Yes to toxin cloning

Washington

The Recombinant DNA Advisory Committee (RAC) approved two controversial toxin-cloning experiments at its 25 October meeting, but ordered that they be carried out under P4 containment, the most stringent safety precaution available.

Dr John Murphy of Harvard Medical School, who in July 1981 received permission to clone the diphtheria toxin gene in *Escherichia coli* K-12, will now be allowed to extend those experiments to linking the toxic gene with the gene that codes for melanocyte stimulating hormone. The aim is to generate a hybrid toxin molecule that selectively homes in on melanoma cells.

The experiments will have to be performed at the National Cancer Institute's laboratory at Frederick, Maryland, which is the only P4 facility in the country. Stephen Budiansky

German research and technology

Waiting for the next election

Bonn

Dr Heinz Riesenhuber, appointed last month as West German federal minister for research and technology, seems to have made a good first impression. But it is also clear that between now and the promised general election next March, there will be time only for some modest if urgent house-keeping, and for planning how to put flesh on the bones of the promises of the past few weeks.

The federal ministry for research and technology has two immediate tasks — to win agreement on a budget for next year (and on a supplementary budget for 1982) within the caretaker government and with the parliament; and to put the two big prototype nuclear reactor projects on a sound financial basis. Both issues must be settled before the year is out, for thereafter all contentious issues will be overtaken by preparations for the election.

The budgetary and reactor issues are closely linked, for the reactor construction costs are a large part of the federal ministry's budget. There seems a good chance that the parliament (Bundestag and Bundesrat) will fall in with the previous government's proposal that the ministry should have a supplementary subvention of DM500 million (£116 million) with which, for practical purposes, to liquidate bank loans taken out by participating electricity utilities to keep construction going. (The propriety of this device could nevertheless become a political issue at the election.) If the Christian Democrat government is re-elected, Dr Riesenhuber's belief that both reactors should be completed will nevertheless become a simplifying touchstone for future policy: although, as one high official emphasized last week, the government will not support the projects "at any price". But the new government seems to understand that new technology is never more expensive than when it is postponed.

The implications of Dr Riesenhuber's first-flush declaration that research and technology must share in the new government's commitments to a six per cent reduction of spending, but that "basic research" must at the same time be protected, are harder to discern. Some officials hope to find some relief from the strictest possible application of the six per cent rule in the *caveat* that it may not apply when the consequences would be legally invalid. Most of the ministry's projects entail agreements with constitutionally autonomous Länder governments for example, and may therefore be exempt. The budget for 1983 now being canvassed in the Bundestag, at just under DM7,000 million, is a reduction of DM300 million on the original budget for 1982 — the first reduction since the ministry's creation in 1971. But it seems to be an article of faith

that when economies are decided, they will not affect basic research.

Dr Riesenhuber's other memorable declaration, that the large national research laboratories should have a closer relationship with industry and that direct support for research and development should progressively be replaced by "indirect support", is for the time being equally uncertain in its implications. The minister's conviction that civil servants cannot adequately supervise the more than 6,000 direct-support projects now on his department's books is readily accepted, but nobody has a clear idea of what indirect support consists of. The notion that the federal government might subsidize the salaries of qualified scientists and engineers working for small and medium-sized companies is one being canvassed. By the general election, Dr Riesenhuber may have other cards up his sleeve. Meanwhile, he is committed to the award of a prize of DM30,000 at some point during 1983 to somebody working in a public laboratory making the most outstanding contribution to industry.

No doubt in the hope of avoiding similar problems with thermonuclear fusion, the federal ministry of research is planning to peg its total expenditure on fusion, principally at the Max Planck Institute at Garshing and the JET laboratory at Culham in the United Kingdom, to about DM200 million a year. It has been decided that Garshing will be concerned only with plasma physics machines, and that the nuclear research establishment at Karlsruhe will assume responsibility for any experiments in which thermonuclear fuel is consumed to produce radioactive materials.

Elsewhere, the prospect that a change of government may stimulate other changes seems now, as ever, frustrated by the constitution. Nobody thinks it feasible that the excess numbers of students at the most popular universities could be limited by some selection process, or even arbitrarily; the Länder would not stand for that. The federal ministry of education is nevertheless hoping to help cure the enforced immobility in academic life in the past few years with a proposal to spend DM50 million a year on the appointment of up to 1,000 newly graduated PhDs to one- or two-year posts in universities. This development, valuable in itself, is also a test of the federal government's undivided constitutional responsibility for research. The bill now before the Bundestag does not depend on the compliance of the Länder governments.

The education ministry, following the doctrine that basic research should be protected, has also managed to increase the budget of the Deutsche Forschungsgemeinschaft for next year by four per cent.