

this report the board confines itself to the period 1968–1975.

To put its views into practice, it recommends that relatively small and inexpensive unmanned spacecraft be launched to orbit Venus and Mars at each favourable conjunction (these occur at roughly 18-month intervals for Venus, and every 2 years for Mars). NASA should send spin-stabilized spacecraft of the reliable Pioneer and IMP types on planetary missions over the next 7 years, the board considers. It favours the diversion of existing Pioneer E craft to the exploration of Venus in 1970, with additional flights in 1972, 1973 and 1975. It also strongly supports a Pioneer mission to pass by Jupiter, the solar system's largest planet, in 1972 and 1973.

Because of the great importance of biological investigations of Mars, the report recommends a Mariner orbiter mission there in 1971, and a Mariner-carried combination orbiter and lander in 1973. The proposed Mars missions and the small planetary spacecraft series are considered a "minimal programme"; but, the report asserts, "such a programme has greater priority both in terms of expected purely scientific returns and in long term benefits to society than other space ventures such as the qualifying of man for planetary voyages".

In both 1973 and 1975 a spacecraft on a fly-by mission to Venus could make use of the planet's gravitational field to be accelerated on to Mercury. Such an opportunity—which will not recur until the eighties—prompts the report to give second highest priority to this "two-for-one" mission. The fly-by would provide the first close photographs of Mercury and possibly reveal surface effects caused by the planet's proximity to the Sun. It will be interesting to see if the Space Sciences Board's new report has any more influence on the direction of the national programme than did the last one.

Costly Phantom

UNHAPPY decisions made by the Ministry of Aviation keep coming to light. Usually the Public Accounts Committee of the House of Commons has the sad task of publishing the details, and the latest report from the committee is no exception (HMSO, £3 16s.). The committee investigated two decisions in particular; one, to buy a small number of Beagle Basset aircraft and the other to fit the Rolls-Royce Spey engine into the American Phantom aircraft.

When the Royal Navy decided to buy the Phantom, it was already quite an old aircraft. Nearly 3,000 had been produced in the United States, but the Royal Navy had to have a more powerful version to enable the aircraft to take off from the shorter British aircraft carriers. It was therefore decided to fit the Spey engine into the Phantom, at a tentative development cost of £25 million. By the time a firm decision was taken, the cost was up to £34–39 million, but the full costed programme was not produced by Rolls-Royce until after the decision had been taken in February 1965 to buy the Spey Phantom for the Royal Air Force as well. By May 1965, the cost of developing the engine and modifying the airframe to fit the engine and take British electronic equipment for the Navy and the RAF was up to £80–90 million. When the costs of production in Britain are taken into account, the total

cost of the anglicized Phantom is about 50 per cent more than the American version, and the unit cost of the 170 Phantoms which are being bought is almost twice the cost of the American version. In contrast, when the Hercules aircraft was bought from the US, the price paid was almost exactly the same as that paid by the American armed forces, because no expensive modifications were demanded.

The committee draws the obvious conclusions from this sorry story. When off the shelf purchases are made, the report says, the benefit of reduced costs arising from long production runs can be totally lost if the standard version is substantially modified. Unfortunately, there is less evidence that the RAF has learned its lesson. Before the cancellation of the F111 aircraft from the US, there were already signs that the cost of the aircraft was increasing because of RAF demands for British equipment to be installed.

The other PAC investigation tells an equally sad tale, which seems to have sprung from equally good intentions. In 1963 the RAF was persuaded by the Ministry of Aviation to buy a new aircraft, the Beagle Basset, in place of the slightly old-fashioned Devon. The role the Basset had to fill was for a communications aircraft and also as a transport for ferrying the crews of bombers about. But it soon became clear that the performance of the Basset was not all that had been hoped for; at high temperature there was a much greater decrease in engine power than had been expected. Although the RAF is prepared to accept safety standards lower than those acceptable for civil airlines, it became clear that either the payload or the range of the Basset was going to suffer. In fact, as the PAC found out, the Basset carrying five people has a range of 485 miles instead of 1,000 miles at 15° C, and the seven seat version needed for transporting V bomber crews has a reduced payload and a range reduced to 194 nautical miles at 15° C. At 30° C, the range of the seven seat version is reduced to nil, an unhappy situation for a V bomber crew stranded somewhere hot. In part this failure was caused by the requirement of the RAF for more equipment than is normal in civil airliners; and it seems that the extra 300 pounds of equipment reduce the range by about 300 miles. Nobody denies that the Devon would have been better, though marginally more expensive (£73,000 against £65,000 each), but the Ministry of Aviation seems to have been motivated by the laudable aim of encouraging the development of small aircraft in Britain. The Ministry of Technology, in fact, continues to support the Beagle company, without so far producing much visible return.

Nuclear Gas

If preliminary results are any guide, Project Gasbuggy, the American experiment to increase the recovery of natural gas from rock formations of low permeability by fracturing the rock with a contained nuclear explosion, has been a success. The principle behind the experiment is, of course, well tried; the normal practice in mining gas from sandstone formations is to drill the well and then fracture the gas-bearing strata either by forcing water into the rock or, more rarely these days, by exploding nitroglycerine at the bottom of the shaft. Gasbuggy, a joint venture of the US Atomic Energy Commission, the Department of the