

US science to be open to all

Government mandates that taxpayer-funded research be freely available within 12 months.

BY RICHARD VAN NOORDEN

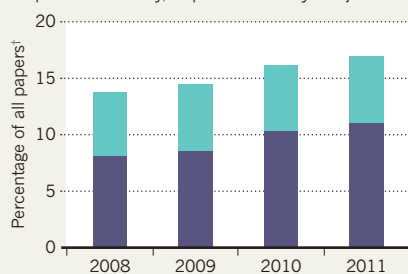
The rumours have been buzzing around Capitol Hill since before last year's election, and last week, supporters of open-access publication in the United States got most of what they wanted. The White House declared that government-funded research would be made free for all to read, rather than kept behind paywalls. However, those hoping that the government would require papers to be free from the time of publication were disappointed.

In a 22 February memo, John Holdren, director of the White House's Office of Science and Technology Policy (OSTP), gave federal agencies until 22 August to produce plans for making the data and papers from the research they fund more accessible to the public. The move, he says, would "accelerate scientific breakthroughs and innovation" and boost economic growth. Agencies should aim to make research papers free by 12 months after publication — a concession to

INTO THE OPEN

Publishers are making an increasing proportion of papers free to the public on their websites.

■ Immediately open access
■ Open after a delay, or published in hybrid journals*



*Hybrid journals: subscription journals that publish some articles open access. †All papers indexed in Elsevier's Scopus database.

publishers, who say that a year's delay is needed to maintain their revenue from subscriptions.

The policy applies to an estimated 19 federal agencies, which each spend more than

US\$100 million on research and development. It would roughly double the number of articles made publicly available each year to about 180,000, according to the Scholarly Publishing and Academic Resources Coalition, an open-access advocacy group in Washington DC, which called the memo a "landmark". Until now, only the US National Institutes of Health (NIH) has required its research to be publicly available after 12 months.

The latest move is a response to the 2011 reauthorization of the 2007 America COMPETES Act, which included billions of dollars for science, and also charged the OSTP with improving public access to research (see 'Into the open'). Another spur came in May 2012, when thousands petitioned the White House to require free access to journal articles arising from US taxpayer-funded research. Agencies such as the National Science Foundation and the Department of Energy have been laying the groundwork with publishers for the

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past 18 months, notes Fred Dylla, executive director of the American Institute of Physics, a publisher based in College Park, Maryland.

It will probably be a year or two before any policies are implemented, says Catherine Woteki, chief scientist at the US Department of Agriculture. Agencies might model their plans on the NIH approach, in which a government-funded repository, PubMed Central, is used to house the free research. "There's no sense in reinventing the wheel," says Woteki.

But Dylla suggests that the full text of papers could reside on publishers' websites, with agencies just providing links. The memo specifically encourages public-private collaborations, asks agencies not to duplicate existing mechanisms and requests that resources be found from existing budgets. These are hints, Dylla says, that the OSTP does not want to extend the PubMed Central approach. Some publishers resent that repository, which they see as deflecting attention from their own web pages.

The embargo time before papers are free could vary by discipline and journal, although agencies will have to justify any departure from the 12-month standard. In Europe, embargo times permitted in prospective public-access policies vary from 6 to 24 months. And just a week before the White House announcement, a bipartisan bill was introduced into Congress that would mandate a 6-month embargo for all.

But Michael Eisen, a biologist and open-access advocate at the University of California, Berkeley, says that he is disappointed. "They had an opportunity to do something dramatically important, and instead they recycled a 5-year-old policy and went to great lengths to say that embargoes are critical for maintaining the publishing industry," Eisen says. He would rather that research be made free immediately.

That is the approach being taken in the United Kingdom, where science minister David Willetts has championed a move to a system in which work is immediately free to read. The UK funding agencies plan to finance this 'gold' open-access route by diverting some 1% of the national research budget, and requiring that authors or their institutions use it to pay publishers up-front to make work public. That policy will start to take effect from 1 April, but will ramp up slowly over five years: only 45% of research will be immediately free to read this year.

The United Kingdom had hoped to jolt other governments into following its lead. "We maintain our belief that the gold route is the best means of promoting openness and collaboration," says Willetts. But so far, researchers in the United States and the rest of Europe are not obliged to use science funds to make their work free immediately. ■ [SEE EDITORIAL P.401](#)

BIOLOGY

Circular RNAs throw genetics for a loop

RNA 'sponges' mop up sequences that curb gene expression.

BY HEIDI LEDFORD

Behold the latest curio in the cabinet of RNA oddities: naturally occurring circular RNA molecules that influence gene expression.

At least some of the loops, described in two papers published this week by *Nature*^{1,2}, act as molecular 'sponges', binding to and blocking tiny gene modulators called microRNAs. But the researchers suspect that the circular RNAs have many other functions. The molecules comprise "a hidden, parallel universe" of unexplored RNAs, says Nikolaus Rajewsky, the lead author of one of the studies and a systems biologist at the Max Delbrück Center for Molecular Medicine in Berlin.

The discovery is yet another reminder that RNA is much more than a mundane messenger between DNA and the proteins it encodes. The past two decades have seen the discovery of a host of nonconformist RNAs. Some were unexpectedly short or surprisingly long, and some flouted orthodoxy by blocking other RNA strands from being translated into protein. But almost all were linear. The few accounts of circular RNAs in plants and animals were generally dismissed as genetic accidents or experimental artefacts, says Erik Sontheimer, a molecular biologist at Northwestern University in Evanston, Illinois.

Instead, the predominance of linear RNAs may have been the artefact. Typical RNA-sequencing methods isolate only those molecules with characteristic molecular 'tails'. With their ends joined together, round RNAs lack those tails, so have generally been overlooked.

But advances in sequencing have allowed biologists to accumulate large data sets of RNA sequences, including some from RNA without tails. Last year, Julia Salzman, a molecular biologist at Stanford University School of Medicine in California, and her colleagues sent the first missive from the circular universe. They reported finding a plethora of circular human RNAs while searching for RNA molecules that conventional methods might have missed³. And when Rajewsky and his colleagues mined databases for circular RNA molecules, they found thousands in nematode worms, mice and humans.

"It's yet another terrific example of an important RNA that has flown under the

radar," says Sontheimer. "You just wonder when these surprises are going to stop."

Rajewsky and his colleagues, and a second, independent team² led by Thomas Hansen and Jørgen Kjems of Aarhus University in Denmark, focused on a circular behemoth, some 1,500 nucleotides around, that is expressed in the brains of mice and humans. They found that it contains about 70 binding sites for a microRNA called miR-7. MicroRNAs are short fragments of RNA that can block gene expression by binding to and preventing the translation of messenger RNAs. MiR-7 targets have been linked to cancer and Parkinson's disease.

Hansen's team found that expression of the circular RNA blocked the blockers. The activity of miR-7 was suppressed, and the expression of miR-7's target genes increased, presumably because the RNA circle was capturing and inactivating miR-7. Rajewsky's team showed that expressing the circular RNA or deleting miR-7 in zebrafish altered their brain development.

Circular RNAs could also be sponges for microRNA from outside the cell, notes Rajewsky. Some have possible binding sites for viral microRNAs, which can subvert immune responses. Rajewsky hypothesizes that circular RNA could even interact with RNA-binding proteins. Salzman agrees. "They are so abundant, there are probably a multitude of functional roles," she says.

So what other shapes might RNAs take? "I can't think of another form we might have missed," laughs Phillip Sharp, a molecular biologist at the Massachusetts Institute of Technology in Cambridge. "But you know somebody will find one." ■

1. Memczak, S. *et al.* *Nature* <http://dx.doi.org/10.1038/nature11928> (2013).
2. Hansen, T. B. *et al.* *Nature* <http://dx.doi.org/10.1038/nature11993> (2013).
3. Salzman, J., Gawad, C., Wang, P. L., Lacayo, N. & Brown, P. O. *PLoS ONE* **7**, e30733 (2012).

CORRECTION

The News story 'Dark-matter hunt gets deep' (*Nature* **494**, 291–292; 2013) wrongly gave the amount of usable xenon at PandaX as 25 kg instead of 120 kg.